FINANCIAL STATEMENTS

with

INDEPENDENT AUDITORS' REPORT

December 31, 2010

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#### Stafford & Westervelt, Chartered

Certified Public Accountants

Offices in Chanute, Parsons and Pittsburg, Kansas Bentonville and Rogers, Arkansas

#### INDEPENDENT AUDITORS' REPORT

To the City Council City of Chetopa, Kansas

We have audited the accompanying financial statements of the City of Chetopa, Kansas, as of and for the year ended December 31, 2010, as listed in the Table of Contents. These financial statements are the responsibility of the management of the City of Chetopa, Kansas. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the *Kansas Municipal Audit Guide*. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As described more fully in Note 1, the City's policy is to prepare its financial statements on a prescribed basis of accounting that demonstrates compliance with the cash basis and budget laws of the State of Kansas, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. The effects on the financial statements of the variances between these regulatory accounting practices and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

In our opinion, because the effects of the matter discussed in the preceding paragraph, the financial statements referred to above do not present fairly, in conformity with accounting principles generally accepted in the United States of America, the financial position of each fund of the City of Chetopa, Kansas, as of December 31, 2010, or changes in financial position or cash flows thereof for the year then ended.

Also, in our opinion, the financial statements referred to above present fairly, in all material respects, the cash and unencumbered cash balances of each fund of the City of Chetopa, Kansas, as of December 31, 2010, and its cash receipts and expenditures compared to budget, and changes in unencumbered cash balances for the year then ended on the basis of accounting described in Note 1.

Parsons, Kansas August 30, 2011

Stafford & Westervelt, Chartered

SUMMARY OF CASH RECEIPTS, EXPENDITURES AND UNENCUMBERED CASH For The Year Ended December 31, 2010

			COCCEDE OF FOR	2			
GOVERNMENTAL TYPE FUNDS:	Beginning Unencumbered Cash Balance	Prior Year Canceled Encumbrances	Cash Receipts	Expenditures	Ending Unencumbered <u>Cash Balance</u>	Add Outstanding Encumbrances and Accounts <u>Payable</u>	Ending Cash <u>Balance</u>
GENERAL FUND	\$ 66,036	·	\$ 365,124	\$ 401,254	\$ 29,906	\$ 14,031	\$ 43,937
SPECIAL REVENUE FUNDS:							
Library	448	1	10,873	11,321	l	ı	í
Park Fund	17,588	1	32,434	15,551	34,471	1	34,471
Special City and County Highway	47,034	•	117,705	24,290	140,449	•	140,449
Industrial Development	21,982	•	11,369	22,891	10,460	•	10,460
Fire Fighting Equipment	49,507	•	10,190	28,533	31,164	1	31,164
Employee Benefits	15,659	1	153,201	165,678	3,182	2.207	5,389
Special Law Enforcement	185	1	•	į	185		185
Special Liabilities	7,119	1	96,839	88,207	15,751	1	15,751
	159,522	1	432,611	356,471	235.662	2,207	237 869
GOVERNMENTAL TYPE FUNDS: ENTERPRISE FUNDS:					7.00		
Electric	443,802	•	1,403,489	1,304,007	543,284	88.323	631,607
Garbage and Refuse	110,584	1	121,867	118,482	113,969	7,933	121,902
Water	239,051	ı	322,120	420,968	140,203	5,338	145,541
Sewer *	71,977	+	172,858	425,142	(180,307)	67,323	(112,984)
	865,414	1	2,020,334	2,268,599	617,149	168,917	786,066
TOTAL PRIMARY GOVERNMENT	1,090,972	•	2,818,069	3,026,324	882,717	185,155	1,067,872
COMPONENT UNITS: (Note 1) Chetopa City I ibrary	20.075		17 005	0	000	•	,
Chetopa Historical Society	4,419		3,189	3,598	18,392	904	18,798 4,010
TOTAL REPORTING ENTITY	\$ 1,115,466	٠ ج	\$ 2,838,493	\$ 3,048,840	\$ 905,119	\$ 185,561	\$ 1,090,680

\* See Note 8.

THE ACCOMPANYING NOTES TO FINANCIAL STATEMENTS ARE AN INTEGRAL PART OF THIS STATEMENT.
SEE ACCOMPANYING INDEPENDENT AUDITORS' REPORT.
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### SUMMARY OF CASH RECEIPTS, EXPENDITURES AND UNENCUMBERED CASH (continued) For The Year Ended December 31, 2010

#### COMPOSITION OF CASH: as of December 31, 2010

PRIMARY GOVERNMENT Cash in bank: Chetopa State Bank, Chetopa, Kansas	as of December 31, 2010	
Main checking		
Less outstanding checks		3,631
Lego odicitationing checks	8)	<u>3,190</u> ) \$ 785,441
Petty cash checking		
Less outstanding checks		1,580
<del>-</del>		<u>(350</u> ) 1,230
Certificates of deposit		281,000
Cash on hand		200
Total Primary Government		1,067,871
COMPONENT UNITS		
Chetopa City Library		
Chetopa State Bank, Chetopa, Kansas		
Main checking		820
SEK Library checking		718
Library State Aid checking		50
Improvement fund checking	2	,211
US Bank, Joplin, Missouri		•
Certificate of deposit	15	<u>,000</u> * 18,799
Chetopa Historical Society		
Chetopa State Bank, Chetopa, Kansas		
Main checking		
S .		,228
Savings	2,	,744
Petty Cash		38 4,010
Total Component Unit		22,809
TOTAL REPORTING ENTITY		
TOTAL NEFOR HING ENTITY		<u>\$ 1,090,680</u>

<sup>\*</sup>K.S.A. 9-1401 Violation - See Note 8.

## SUMMARY OF EXPENDITURES - ACTUAL AND BUDGET (BUDGETED FUNDS ONLY) For The Year Ended December 31, 2010

	Certified Budget	Adjustment for Qualifying Budget Credits	Total Budget for Comparison	Expenditures Chargeable to Current Year	Variance Over (Under)
GOVERNMENTAL TYPE FUNDS: GENERAL FUND	\$ 479,500	\$ -	\$ 479,500	\$ 401,254	\$ (78,246)
SPECIAL REVENUE FUNDS:					
Library	12,000	-	12,000	11,321	(679)
Park Fund	16,393	-	16,393	15,551	(842)
Special City and County Highway	100,000	-	100,000	24,290	(75,710)
Industrial Development	31,000	-	31,000	22,891	(8,109)
Fire Fighting Equipment	35,200	-	35,200	28,533	(6,667)
Employee Benefits	180,000	-	180,000	165,678	(14,322)
Special Law Enforcement	585	-	585	, -	(585)
Special Liabilities	94,000		94,000	88,207	(5,793)
	469,178		469,178	356,471	(112,707)
GOVERNMENTAL TYPE FUNDS: ENTERPRISE FUNDS:					
Electric *	1,298,000	-	1,298,000	1,304,007	6,007
Garbage and Refuse	127,300	_	127,300	118,482	(8,818)
Water	451,887	-	451,887	420,968	(30,919)
Sewer *	212,620	-	212,620	425,142	212,522
	2,089,807		2,089,807	2,268,599	178,792
TOTAL PRIMARY GOVERNMENT	\$ 3,038,485	\$	\$ 3,038,485	\$ 3,026,324	\$ (12,161)

<sup>\*</sup> See Note 8.

## GENERAL FUND STATEMENT OF CASH RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET For The Year Ended December 31, 2010

CASH RECEIPTS Taxes and Shared Revenue		<u>Actual</u>		<u>Budget</u>		Variance Over ( <u>Under)</u>
Ad Valorem Taxes	•	E0 400	•			
Delinquent Tax	\$	50,483	\$	56,090	\$	(5,607)
Motor Vehicle Tax		5,644		4,000		1,644
Sales Tax		11,063		12,644		(1,581)
Franchise Fees		212,026		210,000		2,026
Fines and Fees		13,152		15,000		(1,848)
Other Fees and Licenses		43,429		25,000		18,429
Pool Income		624		-		624
Interest Income		2,672		6,000		(3,328)
Miscellaneous		676		1,000		(324)
Transfer in (Note 7)		5,355		1,000		4,355
Transfer III (Note 7)		20,000		80,000		(60,000)
TOTAL CASH RECEIPTS		365,124	\$	410,734	\$	(45,610)
EXPENDITURES						
General Government		45,712	\$	60,000	\$	(14,288)
Police		193,816	•	199,000	Ψ	(5,184)
Fire Department		7,466		32,000		(24,534)
Streets and Lighting		67,327		76,000		(8,673)
Parks		7,052		39,000		(31,948)
Swimming Pool		21,169		24,000		(2,831)
1st Responder		4,587		10,000		(5,413)
Museum		1,134		1,500		(366)
Court		10,087		.,000		10,087
Transfer to Parks (Note 7)		32,434		8,000		24,434
Transfer to Special City & County Highway (Note 7)		10,470		30,000		(19,530)
TOTAL EXPENDITURES		401,254	\$	479,500	\$	(78,246)
Receipts (Under ) Expenditures		(36,130)				
Unencumbered Cash, Beginning		66,036				
Unencumbered Cash, Ending	\$	29,906				

## LIBRARY FUND STATEMENT OF CASH RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET For The Year Ended December 31, 2010

CASH RECEIPTS Taxes and Shared Revenue		Actual	<u>Budget</u>	Variance Over ( <u>Under)</u>
Ad Valorem Taxes Delinquent Tax Motor Vehicle Tax	\$	8,086 876 1,911	\$ 8,985 500 2,235	\$ (899) 376 (324)
TOTAL CASH RECEIPTS		10,873	\$ 11,720	\$ (847)
EXPENDITURES Appropriations		11,321	\$ 12,000	\$ (679)
TOTAL EXPENDITURES		11,321	\$ 12,000	\$ (679)
Receipts (Under) Expenditures		(448)		
Unencumbered Cash, Beginning		448		
Unencumbered Cash, Ending	\$ .	_		

## PARK FUND STATEMENT OF CASH RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET For The Year Ended December 31, 2010

CASH RECEIPTS	<u>Actual</u>		Budget	Variance Over (Under)
Transfer In - (Note 7)	\$ 32,434	\$	8,000	\$ 24,434
TOTAL CASH RECEIPTS	 32,434	\$	8,000	\$ 24,434
EXPENDITURES Commodities Contractual Capital Outlay	 5,598 9,953	\$	4,000 1,000 11,393	\$ 1,598 8,953 (11,393)
TOTAL EXPENDITURES	15,551	<u>\$</u>	16,393	\$ (842)
Receipts Over Expenditures	16,883			
Unencumbered Cash, Beginning	 17,588			
Unencumbered Cash, Ending	\$ 34,471			

## SPECIAL CITY AND COUNTY HIGHWAY FUND STATEMENT OF CASH RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET For The Year Ended December 31, 2010

CASH RECEIPTS	<u>Actual</u>		<u>Budget</u>	Variance Over (Under)
State of Kansas Transfer In - (Note 7)	\$ 107,235 10,470	\$ —	35,490 30,000	\$ 71,745 (19,530)
TOTAL CASH RECEIPTS	 117,705	\$	65,490	\$ 52,215
EXPENDITURES  Contractual  Commodities  Capital Outlay	 38 24,252 	\$	32,500 50,000 17,500	\$ (32,462) (25,748) (17,500)
TOTAL EXPENDITURES	 24,290	\$	100,000	\$ (75,710)
Receipts Over Expenditures	93,415			
Unencumbered Cash, Beginning	 47,034			
Unencumbered Cash, Ending	\$ 140,449			

## INDUSTRIAL DEVELOPMENT FUND STATEMENT OF CASH RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET For The Year Ended December 31, 2010

CASH RECEIPTS Taxes and Shared Revenue		<u>Actual</u>		<u>Budget</u>	Variance Over (Under)
Ad Valorem Taxes Motor Vehicle Tax Loan Repayment Donations	\$	5,029 1,140 - 5,200	\$	5,166 1,356 10,000	\$ (137) (216) (10,000) 5,200
TOTAL CASH RECEIPTS		11,369	<u>\$</u>	16,522	\$ (5,153)
EXPENDITURES Industrial Promotion and Development		22,891	\$	31,000	\$ (8,109)
TOTAL EXPENDITURES		22,891	\$	31,000	\$ (8,109)
Receipts (Under) Expenditures		(11,522)			
Unencumbered Cash, Beginning		21,982			
Unencumbered Cash, Ending	<u>\$</u>	10,460			

## FIRE FIGHTING EQUIPMENT FUND STATEMENT OF CASH RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET For The Year Ended December 31, 2010

CASH RECEIPTS Taxes and Shared Revenue	<u>A</u>	<u>ctual</u>	<u>Budget</u>		Variance Over (Under)
Ad Valorem Taxes  Delinquent Tax  Fire Contracts and Miscellaneous	\$	266 3	\$ 294 -	\$	(28) 3
TOTAL CASH RECEIPTS		9,921	\$ 294	\$	9,921 9,896
EXPENDITURES Contractual		28,533	\$ 35,200	\$	(6,667)
TOTAL EXPENDITURES		28,533	\$ 35,200	\$	(6,667)
Receipts (Under) Expenditures		(18,343)			
Unencumbered Cash, Beginning		49,507		•	
Unencumbered Cash, Ending	\$	31,164			

## EMPLOYEE BENEFITS FUND STATEMENT OF CASH RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET For The Year Ended December 31, 2010

CASH RECEIPTS	<u>Actual</u>	<u>Budget</u>	Variance Over (Under)
Taxes and Shared Revenue Ad Valorem Taxes Delinquent Tax Motor Vehicle Tax Miscellaneous Transfer In (Note 7)	\$ 55,561 5,761 14,143 17,736 60,000	\$ 61,733 2,500 16,749 24,000 70,000	\$ (6,172) 3,261 (2,606) (6,264) (10,000)
TOTAL CASH RECEIPTS	 153,201	\$ 174,982	\$ (21,781)
EXPENDITURES Contractual	 165,678	\$ 180,000	\$ (14,322)
TOTAL EXPENDITURES	 165,678	\$ 180,000	\$ (14,322)
Receipts (Under) Expenditures	(12,477)		
Unencumbered Cash, Beginning	 15,659		
Unencumbered Cash, Ending	\$ 3,182		

## SPECIAL LAW ENFORCEMENT FUND STATEMENT OF CASH RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET For The Year Ended December 31, 2010

	<u>Actual</u>		<u>Budget</u>		Variance Over (Under)
CASH RECEIPTS	\$ -	<u>\$</u>	500	\$	(500)
TOTAL CASH RECEIPTS		\$	500	\$	(500)
EXPENDITURES		\$	585	\$	(585)
TOTAL EXPENDITURES		\$	585	<u>\$</u>	(585)
Receipts Over Expenditures	-				
Unencumbered Cash, Beginning	185				
Unencumbered Cash, Ending	\$ 185				

## SPECIAL LIABILITIES FUND STATEMENT OF CASH RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET For The Year Ended December 31, 2010

CASH RECEIPTS Taxes and Shared Revenue		<u>Actual</u>		<u>Budget</u>		Variance Over (Under)
Ad Valorem Taxes Delinquent Tax Motor Vehicle Tax	\$	31,830 4,063 8,946	\$	35,365 - 10,510	\$	(3,535) 4,063 (1,564)
Transfer In (Note 7)	<del></del>	52,000		20,000		32,000
TOTAL CASH RECEIPTS	_	96,839	\$	65,875	<u>\$</u>	30,964
EXPENDITURES Contractual		88,207	\$_	94,000	\$	(5,793)
TOTAL EXPENDITURES		88,207	<u>\$</u>	94,000	\$	(5,793)
Receipts Over Expenditures		8,632				
Unencumbered Cash, Beginning		7,119				
Unencumbered Cash, Ending	\$	15,751				

## ELECTRIC FUND STATEMENT OF CASH RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET For The Year Ended December 31, 2010

CASH RECEIPTS	<u>Actual</u>		<u>Budget</u>	Variance Over (Under)
Sales and Fees Interest Income Deposits Received	\$ 1,389,317 2,272 11,900	\$	1,380,000 525 11,000	\$ 9,317 1,747 900
TOTAL CASH RECEIPTS	 1,403,489	\$	1,391,525	\$ 11,964
Personal Services Contractual Capital Outlay Commodities Deposit Refunds Transfers Out (Note 7)	 118,093 98,584 - 944,930 10,400 132,000	\$	90,000 120,000 40,000 840,000 8,000 200,000	\$ 28,093 (21,416) (40,000) 104,930 2,400 (68,000)
TOTAL EXPENDITURES *	 1,304,007	<u>\$</u>	1,298,000	\$ 6,007
Receipts Over Expenditures	99,482			
Unencumbered Cash, Beginning	 443,802			
Unencumbered Cash, Ending	\$ 543,284			

<sup>\*</sup> See Note 8.

## GARBAGE AND REFUSE FUND STATEMENT OF CASH RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET For The Year Ended December 31, 2010

CASH RECEIPTS	<u>Actual</u>	<u>Budget</u>	Variance Over (Under)
Fees Interest Income	\$ 121,191 676	\$ 110,000 1,000	\$ 11,191 (324)
TOTAL CASH RECEIPTS	 121,867	\$ 111,000	\$ 10,867
EXPENDITURES  Personal Services  Contractual  Commodities  Debt Service	 49,726 43,351 9,603 15,802	\$ 48,000 43,000 20,000 16,300	\$ 1,726 351 (10,397) (498)
TOTAL EXPENDITURES	 118,482	\$ 127,300	\$ (8,818)
Receipts Over Expenditures	3,385		
Unencumbered Cash, Beginning	 110,584		
Unencumbered Cash, Ending	\$ 113,969		

## WATER FUND STATEMENT OF CASH RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET For The Year Ended December 31, 2010

CASH RECEIPTS	<u>Actual</u>	Budget		Variance Over ( <u>Under)</u>
Sales and Fees Interest Income Deposits Received Transfer In (Note 7)	\$ 316,896 1,199 4,025	\$ 311,500 1,000 3,500 13,500	\$	5,396 199 525 (13,500)
TOTAL CASH RECEIPTS	 322,120	\$ 329,500	\$	(7,380)
EXPENDITURES Production				
Personal Services Commodities Contractual Distribution	89,407 61,222 36,714	\$ 115,000 75,000 125,000	\$	(25,593) (13,778) (88,286)
Commodities Contractual Administration	12,421 62,746	-		12,421 62,746
Contractual Debt Service Deposit Refunds Sales Tax	12,018 138,749 3,450 1,877	134,387 2,500		12,018 4,362 950 1,877
Water Protection Fees	 2,364	 		2,364
TOTAL EXPENDITURES	 420,968	\$ 451,887	<u>\$</u>	(30,919)
Receipts (Under) Expenditures	(98,848)			
Unencumbered Cash, Beginning	 239,051			•
Unencumbered Cash, Ending	\$ 140,203			

## SEWER FUND STATEMENT OF CASH RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET For The Year Ended December 31, 2010

CASH RECEIPTS	<u>Actual</u>	<u>Budget</u>	Variance Over (Under)
Customer Charges Interest Income Transfer In (Note 7)	\$ 172,630 228	\$ 172,900 250 3,000	\$ (270) (22) (3,000)
TOTAL CASH RECEIPTS	 172,858	\$ 176,150	\$ (3,292)
EXPENDITURES  Personal Services  Commodities  Contractual  Capital Outlay  Debt Service	 33,677 1,025 364,139 - 26,301	\$ 60,500 10,200 51,300 41,000 49,620	\$ (26,823) (9,175) 312,839 (41,000) (23,319)
TOTAL EXPENDITURES *	 425,142	\$ 212,620	\$ 212,522
Receipts (Under) Expenditures	(252,284)		
Unencumbered Cash, Beginning	71,977		
Unencumbered Cash, Ending	\$ (180,307)		

<sup>\*</sup> See Note 8.

## COMPONENT UNITS (NONBUDGETED) STATEMENT OF CASH RECEIPTS AND EXPENDITURES - ACTUAL For The Year Ended December 31, 2010

CASH RECEIPTS	netopa <u>Library</u>	etopa al Society
City of Chetopa SEK Library State of Kansas Donations Interest Income	\$ 11,320 4,394 693 295 533	\$ 2,900 - - 276 13
TOTAL CASH RECEIPTS	 17,235	 3,189
EXPENDITURES Personal Services Contractual Commodities	 10,832 1,259 6,827	 - 3,598 -
TOTAL EXPENDITURES	 18,918	 3,598
Receipts (Under) Expenditures	(1,683)	(409)
Unencumbered Cash, Beginning	 20,075	 4,419
Unencumbered Cash, Ending	\$ 18,392	\$ 4,010

#### NOTES TO FINANCIAL STATEMENTS

#### **December 31, 2010**

#### NOTE 1. FINANCIAL REPORTING ENTITY

The City of Chetopa is a municipal corporation governed by an elected seven-member council. These financial statements present the City of Chetopa (the primary government) and its component units. The component units are included in the City's reporting entity because of the significance of their operational or financial relationships with the City.

#### Discretely Presented Component Units

The component unit section of these financial statements includes the financial data of the discretely presented component units. The component units are reported separately to emphasize that they are legally separate from the City. The governing bodies of the component units are appointed by the City.

#### Library Board

The City of Chetopa Library Board operates the City's public library. The library board is appointed by the City. Acquisition and disposition of real property by the board must be approved by the City. Bond issuance must also be approved by the City.

#### Historical Society Board

The City of Chetopa Historical Society Board operates the museum. The historical society board is appointed by the City. Acquisition and disposition of real property by the board must be approved by the City. Bond issuance must also be approved by the City.

#### NOTE 2. BASIS OF PRESENTATION AND BASIS OF ACCOUNTING

#### **FUND DESCRIPTIONS**

In governmental accounting, a fund is defined as an independent fiscal and accounting entity with a self-balancing set of accounts recording cash and other financial resources, together with all related liabilities and residual equities or balances, and changes therein, which are segregated for the purpose of carrying on specific activities or attaining certain objectives in accordance with special regulations, restrictions, or limitations. The following types of funds comprise the financial activities of the City for the year of 2010:

#### GOVERNMENTAL FUNDS:

GENERAL FUND--to account for all unrestricted resources except those required to be accounted for in another fund.

SPECIAL REVENUE FUNDS--to account for the proceeds of specific revenue sources (other than major capital projects) which are restricted by law or administrative action to expend for specified purposes.

ENTERPRISE FUNDS--to account for operations that are financed and operated in a manner similar to private business enterprises, where the stated intent is that the costs of providing

#### NOTES TO FINANCIAL STATEMENTS

#### **December 31, 2010**

#### NOTE 2. BASIS OF PRESENTATION AND BASIS OF ACCOUNTING (continued)

#### **ENTERPRISE FUNDS (continued)**

goods or services to the general public on a continuing basis be financed or recovered primarily through user charges, or where periodic determination of revenues earned, expenses incurred, and/or net income is deemed appropriate for capital maintenance, public policy, management control, accountability, or other purposes.

#### Statutory Basis of Accounting

The statutory basis of accounting, as used in the preparation of these statutory basis financial statements, is designed to demonstrate compliance with the cash-basis and budget laws of the State of Kansas. Cash receipts are recognized when the cash balance of a fund is increased. Expenditures include disbursements, accounts payable, and encumbrances. Encumbrances are commitments related to unperformed (executory) contracts for goods or services and are usually evidenced by a purchase order or written contract. For an interfund transaction, a cash receipt is recorded in the fund receiving cash from another fund, and an expenditure would be charged in the fund from which the transfer is made.

The municipality has approved a resolution that is in compliance with K.S.A. 75-1120a(c) waiving the requirement for application of accounting principles generally accepted in the United States of America (GAAP) and allowing the City to use the statutory basis of accounting.

Departure from Accounting Principles Generally Accepted In The United States of America The basis of accounting described above results in a financial statement presentation which shows cash receipts, expenditures, cash and unencumbered cash balances, and expenditures compared to budget. Balance sheets that would have shown non-cash assets such as receivables, inventories, prepaid expense; liabilities such as deferred revenue and matured principal and interest payable, and reservations of the fund balance are not presented.

Under accounting principles generally accepted in the United States of America, encumbrances are only recognized as a reservation of fund balance; encumbrances outstanding at year-end do not constitute expenditures or liabilities. Consequently, the expenditures as reported do not present the cost of goods and services received during the fiscal year in accordance with accounting principles generally accepted in the United States of America.

Capital Assets that account for the land, buildings, and equipment owned by the City are not presented in the financial statements. Also, general long-term debt such as general obligation bonds, temporary notes and compensated absences are not presented in the financial statements.

#### Reimbursed Expenses

The City records reimbursable expenditures (or expense) in the fund that makes the disbursement and records reimbursements as revenue to the fund. For purposes of budgetary comparisons, the expenditures (or expenses) are properly offset by the reimbursements.

#### **NOTES TO FINANCIAL STATEMENTS**

#### **December 31, 2010**

#### NOTE 2. BASIS OF PRESENTATION AND BASIS OF ACCOUNTING (continued)

Vacation, Sick Leave and Other Compensated Absences

City employees are entitled to certain compensated absences based on their length of employment. Compensated absences do not accumulate, are lost if not used without council approval and are recorded as expenditures when they are paid.

#### Estimates

The preparation of financial statements requires management to make estimates and assumptions that affect the reported amounts of expenditures and encumbrances and disclosure of contingent liabilities at the date of the financial statements and the reported amounts of expenditures during the reporting period. Actual results could differ from these estimates.

#### NOTE 3. BUDGETARY INFORMATION

Kansas statutes require that an annual operating budget be legally adopted for the general fund, special revenue funds (unless specifically exempted by statute), and enterprise funds. The statutes provide for the following sequence and timetable in adoption of the legal annual operating budget:

- Preparation of budget for the succeeding year on or before August 1st.
- 2. Publication in local newspaper of the proposed budget and notice of public hearing on the budget on or before August 5th.
- 3. Public hearing on or before August 15<sup>th</sup>, but at least ten days after publication of notice of hearing.
- 4. Adoption of the final budget on or before August 25<sup>th</sup>.

The statutes allow for the governing body to increase the originally adopted budget for previously unbudgeted increases in revenue other than ad valorem property taxes. To do this, a notice of public hearing to amend the budget must be published in the local newspaper. At least ten days after publication the hearing may be held and the governing body may amend the budget at that time. The budgets for the following funds were amended during the year:

141.	<u>Original Budget</u>	Amended Budget
Water	\$ 376,887	\$ 451,887
Electric	\$ 1,268,000	\$ 1,298,000
Sewer	\$ 103,620	\$ 212,620
Fire Equipment Reserve	\$ 28,200	\$ 35,200
Special Parks	\$ 12,393	\$ 16,393

The statutes permit transferring amounts between line items within an individual fund. However, such statutes prohibit expenditures in excess of the total amount of the adopted budget of expenditures of individual funds. Budget comparison statements are presented for each fund showing actual receipts and expenditures compared to legally budgeted receipts and

#### NOTES TO FINANCIAL STATEMENTS

#### **December 31, 2010**

#### **NOTE 3. BUDGETARY INFORMATION (continued)**

expenditures. Spending in funds which are not subject to the legal annual operating budget requirement are controlled by federal regulations, other statutes, or by the use of internal spending limits established by the governing body.

All legal annual operating budgets are prepared using the statutory basis of accounting, modified further by the encumbrance method of accounting. Revenues are recognized when cash is received. Expenditures include disbursements, accounts payable, and encumbrances, with disbursements being adjusted for prior year's accounts payable and encumbrances. Encumbrances are commitments for future payments and are supported by a document evidencing the commitment, such as a purchase order or contract. All unencumbered appropriations (legal budget expenditure authority) lapse at year-end.

A legal operating budget is not required for capital projects funds, fiduciary funds, and certain special revenue funds. For funds which are not subject to the legal annual operating budget requirement, spending is controlled by federal regulations, other statutes, or by the use of internal spending limits established by the governing body.

#### **NOTE 4. DEPOSITS AND INVESTMENTS**

K.S.A. 9-1401 establishes the depositories which may be used by the City and its component units. The statute requires banks eligible to hold the City's funds have a main or branch bank in the county in which the City is located, or in an adjoining county if such institution has been designated as an official depository and the banks provide an acceptable rate of return. In addition, K.S.A. 9-1402 requires the banks to pledge securities for deposits in excess of FDIC coverage. The City has no other policies that would further limit interest rate risk.

K.S.A. 12-1675 limits the City's and its component units investment of idle funds to time deposits, open accounts, and certificates of deposit with allowable financial institutions; U.S. government securities; temporary notes; no-fund warrants; repurchase agreements, and the Kansas Municipal Investment Pool. The City has no investment policy that would further limit its investment choices.

Concentration of credit risk: State statutes place no limit on the amount the government may invest in any one issuer as long as the investments are adequately secured under K.S.A 9-1402 and 9-1405.

Custodial credit risk for deposits: Custodial credit risk is the risk that in the event of a bank failure, the City's deposits may not be returned to it. State statutes require the City's deposits be entirely covered by federal depository insurance (FDIC) or by collateral held under a joint custody receipt issued by a bank within the state of Kansas, the Federal Reserve Bank of Kansas City, or the Federal Home Loan Bank of Topeka.

#### NOTES TO FINANCIAL STATEMENTS

#### **December 31, 2010**

#### NOTE 4. DEPOSITS AND INVESTMENTS (continued)

At year-end the carrying amount of the City's deposits (and its component units), including certificates of deposit, was \$1,090,442. The bank balance was \$1,098,982. The difference between the carrying amount and the bank balance is outstanding checks. The bank balance was held by two banks, resulting in a concentration of credit risk. Of the bank balance \$269,395 was covered by FDIC insurance and \$829,587 was collateralized by pledged securities held under joint custody receipts issued by a third-party bank in the City's name. The pledged securities are held under a tri-party custodial agreement signed by all three parties: the City, the pledging bank and the independent third-party bank holding the pledged securities.

#### NOTE 5. DEFINED BENEFIT PENSION PLAN

#### Plan Description

The City of Chetopa, Kansas, contributes to the Kansas Public Employees Retirement System (KPERS), a cost-sharing multiple-employer defined benefit pension plan as provided by K.S.A. 74-4901, et seq. KPERS provides retirement benefits, life insurance, disability income benefits, and death benefits. Kansas law establishes and amends benefit provisions. KPERS issues a publicly available financial report that includes financial statements and required supplementary information. That report may be obtained by writing to KPERS (611 S. Kansas, Suite 100, Topeka, KS 66603) or by calling 1-888-275-5737.

#### Funding policy

K.S.A. 74-4919 establishes the KPERS member-employee contribution rate at 4% and 6% of covered salary. The employer collects and remits member-employee contributions according to the provisions of section 414(h) of the Internal Revenue Code. State law provides that the employer contribution rates be determined annually based on the results of an annual actuarial valuation. KPERS is funded on an actuarial reserve basis. State law sets a limitation on annual increases in the employer contribution rates. The KPERS employer rate established for 2010 was 6.14% and 7.14%. The City of Chetopa's employer contributions to KPERS for the years ending December 31, 2010, 2009 and 2008 were \$30,776, \$25,478 and \$23,530, respectively, equal to the required contributions for each year as set forth by legislature.

#### NOTE 6. RISK MANAGEMENT

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters.

The City continues to carry commercial insurance for all other risks of loss, including fire, theft, accident and liability. Settled claims resulting from these risks have not exceeded commercial insurance in any of the past three fiscal years.

#### **NOTES TO FINANCIAL STATEMENTS**

#### **December 31, 2010**

#### NOTE 7. INTERFUND TRANSFERS

The operating transfers were as follows:

<u>From</u>	<u>To</u>	į	<u>Amount</u>	KSA Authority
Electric	General	\$	20,000	12-825d
Electric	Employee Benefits	\$	60,000	12-825d
Electric	Special Liabilities	\$	52,000	12-825d
General	Park	\$	32,434	12-1,117
General	Special City & County Highway	\$	10,470	12-1,117

#### NOTE 8. COMPLIANCE

The Electric fund expenditures exceeded budget by \$6,007, a violation of K.S.A. 79-2935. The City Library has funds deposited in an out of state bank, a violation of K.S.A. 9-1401. \* No other violations were known.

#### NOTE 9. OTHER POST EMPLOYMENT BENEFITS

As provided by K.S.A. 12-5040, the local government allows retirees to participate in the group health insurance plan. While each retiree pays the full amount of the applicable premium, conceptually, the local government is subsidizing the retirees because each participant is charged a level of premium regardless of age. However, the cost of the subsidy has not been quantified in these financial statements.

Under the Consolidated Omnibus Budget Reconciliation Act (COBRA), the government makes health care benefits available to eligible former employees and eligible dependents. Certain requirements are outlined by the federal government for this coverage. The premium is paid in full by the insured. There is no cost to the government under this program.

\* Due to expenditures on a major sewer project, the sewer had a negative ending cash balance at year-end, which is a violation of K.S.A. 10-1113. Funds to cover the balance were received after the beginning of the year.

# NOTES TO FINANCIAL STATEMENTS December 31, 2010

NOTE 10. LONG-TERM DEBT

Change in long-term debt liabilities for the City for the year ended December 31, 2010, were as follows:

ISSUE .	Interest <u>Rate</u>	Date of <u>Issue</u>	Date of Final Maturity	Balance Beginning of Year	Additions	Reductions/ Payments	Net Change	Balance End <u>of Year</u>	Interest <u>Paid</u>	t .
Capital Leases Fire Truck Pumper First Responder Unit Trash Truck Truck/City Barn Ford F-150 Truck Backhoe 2001 Ford Expedition 2003 Freightliner FL80 (Fire)	5.00% 5.00% 5.00% 5.00% 5.00% 5.00%	05/29/01 01/23/02 03/06/07 08/21/07 03/28/08 05/28/08 04/08/10	06/07/11 07/23/11 03/06/12 08/21/12 03/10/13 06/06/13 08/06/11	\$ 11,160 6,767 28,879 6,620 16,384 41,935 5,025		\$ 11,160 6,767 12,425 6,620 4,762 11,245 2,965 4,176	\$ (11,160) (6,767) (12,425) (6,620) (4,762) (11,245) (2,965) 75,824	\$ 16,454 11,622 30,690 2,060 75,824	& 7 1 1 2 1 2 1 2 1 2 1 2 1 2 1 2 1 2 1 2	217 104 1,161 28 711 1,841 1,841 1,841 2,613
Kansas Department of Health & Environment Revolving Loan Fund Project C20 1340-01 Water Supply Loan Project 2188	3.47% 3.59%	11/12/96 05/05/06	03/01/18 02/01/25	152,114 1,300,774	1 1	16,805 76,059	(16,805) (76,059)	135,309 1,224,715	5,134 45,834	5,134 5,834
Revenue Bonds	4.75%	12/21/98	12/01/39	127,000		2,100	(2,100)	124,900	6,033	33
TOTAL BONDED INDEBTEDNESS				\$1,696,658	\$ 80,000	\$ 155,084	\$ (75,084)	\$1,621,574	\$ 63,860	360

## NOTES TO FINANCIAL STATEMENTS December 31, 2010

NOTE 10. LONG-TERM DEBT (continued)

Current maturities of long-term debt and interest for the next five years and in five year increments through maturity are as follows:

<u>2011</u> <u>2012</u> <u>2013</u>	Trash Truck \$ 13,061 \$ 3,393 \$ - \$  Ford Truck 5,005 5,260 1,357  Backhoe 11,820 12,422 6,448  2001 Ford Expedition 2,060	& Environment C20 1340-01 17,393 18,002 1 188 65,701 68,082 7 2,200 2,300	123,782 116,326 106,613	526 29 - 467 212 11		2003 Freightliner FL80 (Fire) 3,642 3,317 2,956  Kansas Department of Health & Environment	Revolving Loan Fund Project C20 1340-01 4,546 3,937 3,307 Water Supply Loan Project 2188 43,384 41,003 38,537  *venue Bonds	5,933 5,828 5,719	59,803 54,989 50,624	TOTAL PRINCIPAL AND INTEREST \$ 183,585 \$ 171,315 \$ 157,237 \$
2014 2015	200 2	1	102,485 106,397	•	ı <b>ı</b>	2,586 2,198	2,655 1,980 35,982 33,334	5,605 5,486	46,828 42,998	\$ 149,313 \$ 149,395
2016-2020	\$	4	518,997	1		- 8 4,532	.0 1,838 4 123,467	6 25,398	8 155,235	5 \$ 674,232
2021-2043	 <del>ω</del>	- 449,574 97,400	546,974	ı	1 1	•	41,306	49,652	90,958	\$ 637,932
Total	\$ 16,454 11,622 30,690 2,060	135,309 1,224,715 124,900	1,621,574	555 500	2,023	39 19,231	18,263 357,013	103,621	501,435	\$2,123,009

SEE ACCOMPANYING INDEPENDENT AUDITORS' REPORT.